

Message Text

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ACTION ARA-06

INFO OCT-01 SS-14 ISO-00 NSCE-00 NSC-05 SSO-00 EB-03 SP-02

INR-07 INRE-00 L-01 /039 W

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FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC NIACT IMMEDIATE 8061

C O N F I D E N T I A L SECTION 1 OF 2 BRASILIA 1761

LIMDIS

FOR ASSISTANT SECRETARY ROGERS

E.O. 11652: GDS

TAGS: PFOR, BR

SUBJECT: AGENDA FOR ROGERS' VISIT

1. THERE FOLLOWS A LISTING OF THE SUBJECTS THAT WOULD APPEAR, EITHER FROM EARLIER INDICATIONS BY YOU OR FROM THE LOGIC OF THE PRESENT SITUATION, TO FORM AN AGENDA FOR YOUR VISIT. SILVEIRA HAS INDICATED A DESIRE TO BE GIVEN AN ADVANCE INDICATION OF WHAT YOU WISH TO DISCUSS. THEREFORE I WOULD BE GRATEFUL FOR WORD FROM YOU, IF POSSIBLE BY MONDAY, MARCH 10, ABOUT WHICH OF THE TOPICS FIT INTO YOUR PLANS.

2. ECONOMIC ISSUES:

U A. TRADE ACT: THE GOB ATTITUDE TOWARD THE TRADE ACT, WHILE NOT STRIDENT, IS DEFINITELY NEGATIVE. BASICALLY, THE GOB BELIVES THAT THE PROTECTIONIST FEATURES OF THE ACT WILL BE DOMINANT IN ITS EXECUTION BECAUSE THE INTENTIONS OF THE EXECUTIVE WILL WITHER IN FACE OF THE PRESSURES OF THE CONGRESS. THE GOB HAS MADE CLEAR THAT WHEN IT IS INJURED BY THE OPERATIONS OF THE ACT IT WILL RETALIATE. THESE CLEAR PUBLIC AND PRIVATE STATEMENTS ARE INTENDED IN PART AS A DETERRENT, BUT THERE IS NO DOUBT IN MY OWN MIND BUT THAT, CONFIDENTIAL

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IN KEEPING WITH PAST GOB PRACTICE, RETALIATION WILL OCCUR

IN THE EVENT OF USG ACTIONS CONSIDERED HARMFUL TO BRAZILIAN EXPORTS OR EXPORT POLICY. AS YOU KNOW, THE GOB IS WORRIED BY ITS B/P SITUATION AND IS PUSHING HARD TO MAXIMIZE EXPORTS THIS YEAR, SO ITS CHRONIC SENSITIVITY IS, UNDER PRESENT CIRCUMSTANCES, ACUTE.

THE EMBASSY HAS FURNISHED TO THE GOB A STEADY STREAM OF INFORMATION ON THE TRADE ACT AND ITS BENEFICIAL ASPECTS, AND ON MARCH 5 I GAVE A SPEECH ON THE ACT WHICH RECEIVED EXTENSIVE BUT SKEPTICAL COVERAGE. YOU HAVE A CHOICE OF INTERLOCUTORS ON THIS SUBJECT IN ADDITION TO SILVEIRA. AT THE MINISTERIAL LEVEL, THERE ARE FINANCE MINISTER SIMONSEN, INDUSTRY AND COMMERCE MINISTER GOMES AND, POSSIBLY, GEN. GOLBERY. ON THE WORKING LEVEL, THERE IS AN INTER-AGENCY GROUP WHICH IS MAKING A CAREFUL STUDY OF THE ACT AND WHICH COULD BE ADDRESSED. I RECOMMEND TALKS WITH THE MINISTERS, HOWEVER, AND WE COULD TRY TO GET THEM TO MEET JOINTLY WITH YOU.

BE. COUNTERVAILING DUTIES AGAINST LEATHER GOODS:
IN THE DISCUSSIONS OF THE TRADE ACT, THIS SUBJECT WILL BE A COMPANION PIECE. YOU HAVE SEEN SILVEIRA'S NOTE (BRASIL 1657) THAT REPRESENTS THE OFFICIAL GOB POSITION. AS YOU MAY KNOW, A FINANCE MINISTRY TEAM WILL BE IN WASHINGTON TALKING TO TREASURY IN AN ESSENTIALLY EXPLORATORY WAY NEXT WEEK.

C. PRODUCER/CONSUMER PETROLEUM CONFERENCE: YOU MAY WISH TO VOLUNTEER ANY NEW INFORMATION ON THE USG POSITION. IN ANY CASE, SILVEIRA OR (LESS LIKELY) SIMONSEN MAY RAISE THE MATTER. YOU ARE FAMILIAR WITH THE DIALOGUE (STILL PRETTY NONE-SIDED) THAT WE HAVE BEEN HAVING WITH THE FOREIGN MINISTRY AND, IN THAT CONTEXT, WITH THE STILL UNFORMED POSITION OF THE GOB, A POSITION COMPLICATED BY DECISIONS AT DAKAR.

D. COFFEE AGREEMENT: AS THE EMBASSY HAS REPORTED, THE BRAZILIANS SAY THEY ARE ENCOURAGED BY SIGNS OF FIRMER USG INTEREST IN A NEW AGREEMENT, AND THEY MAINTAIN THAT THEY, TOO, ARE GENUINELY SEEKING ONE. THIS IS A SUBJECT THAT COULD BE RAISED BY OR WITH SILVEIRA, GOMES AND SIMONSEN.

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3. POLITICAL SUBJECTS:

A. THE OAS/GA AND CUBA: SILVEIRA AND, POSSIBLY, GOLBERY WILL WANT TO HAVE AN AUTHORITATIVE AND UP-TO-DATE STATEMENT OF THE US POSITION ON CUBA, SPECIFICALLY HOW WE INTEND TO HANDLE AND VOTE ON THE "ADVANCE APPLICATION" OF THE AMENDED RIO TREATY PROVISION ON VOTING. AS YOU KNOW, THE GOB HAS BEEN COOL TO THIS PROCEDURE, AND WILL CURRENT INDICATIONS ARE THAT BRAZIL WILL ABSTAIN ON THE

ENTIRE SEQUENCE.

B. THE PROSPECTS FOR THE NEW DIALOGUE: THERE HAVE BEEN THIN BUT POSITIVE OFFICIAL REACTIONS TO THE SECRETARY'S SPEECH. (THE PRESS REACTION HAS BEEN GOOD, BUT HAS IGNORED THE WARNING FLAGS IN THE SECRETARY'S SPEECH AND MY REPETITION OF THEM IN SAO PAULO.) I WILL HAVE SOMETHING DEFINITE FROM SILVEIRA AFTER I SEE HIM TO DISCUSS YOUR SCHEDULE ON, I HOPE, MODAY. SILVEIRA, YOU WILL RECALL, CONTINUE TO BE A FAN OF THE DIALOGUE, THROUGH SKEPTICAL OF ITS BEING GIVEN ADEAQUATE CONENT FROM THE BRAZILIAN AND LATIN AMERICAN POINT OF VIEW.

C. CHILE/PERU: ANY NEW INSIGHTS YOU MAY BRING WOULD BE OF INTEREST TO SIVLEIRA AND GOLBERY. WITH RESPECT TO OUR EXCHANGES WITH THE FOREIGN MINISTRY (THE ONES BEGUN WHEN I WAS IN WASHINGTON), WE HAVE NOT YET RECEIVED A FULL GOB RESPONSE, BUT IT SHOULD BE COMING SOON. IT WOULD BE ENTIRELY APPROAPRIATE AND USEFUL, OF COURSE, FOR YOU TO ASK ABOUT THE GOB APPRECIATION OF THE CURRENT SITUATION OR ABOUT GOB ACTIONS (SUCH AS ARMS TRANSFERS TO CHILE).

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C O N F I D E N T I A L SECTION 2 OF 2 BRASILIA 1761

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D. NUCLEAR POLICY: I BELIEVE THAT THIS IMPORTANT MATTER WILL BE RIPER BY THE TIME FO THE SECRETARY'S VISIT. YOU MAY WISH TO REFER TO IT AS A PROPOSED SUBJECT FOR THE SECRETARY'S AGENDA.

E. HUMAN RIGHTS: THIS IS CERTAINLY AN APPROPRIATE SUBJECT TO RAISE BUT DISCUSSING IT WILL BE COUNTER-PRODUCTIVE UNLESS IT IS ASSURED THAT THE SECRETARY WILL

ADDRESS IT. (SILVEIRA AND OTHERS WILL NOT HAVE MISSED THE FACT THAT THE SUBJECT WAS NOT INCLUDED IN THE SECRETARY'S SPEECH AFTER IT HAD BEEN FORECAST IN THE OUTLINE DELIVERED TO SILVEIRA THE MORNING OF THE SPEECH.) AS FOR THE FORM OF PRESENTATION, THE SUBJECT SHOULD BE INTRODUCED BY RECOGNITION OF AND CONGRATULATIONS FOR THE ADVANCES BEING MADE BY THE GEISEL GOVERNMENT IN THE CIVIL LIBERTIES FIELD. WE CAN DISCUSS THIS FURTHER ON YOUR ARRIVAL.

4. AGENDA FOR THE SECRETARY'S VISIT: I WOULD EXPECT THAT, IN ONE FORM OR ANOTHER, MOST, IF NOT ALL, OF THE FOREGOING SUBJECTS WILL BE ON THE SECRETARY'S AGENDA. IN ADDITION, SILVEIRA IS EXPECTING TO GET SETTLED WITH THE SECRETARY THE QUESTION, VERY DEAR TO HIS HEART, OF THE STRUCTURE OF ON-GOING, PERIODIC US-BRAZILIAN CONSULTATIONS, YOU WILL REMEMBER THAT SILVEIRA IS HOT FOR A HIGH-LEVEL MECHANISM INVOLVING MINISTERS/SECRETARIES, WITH THE SECRETARY AND HIMSELF PRESIDING AND GUIDING. HE IS FULLY AWARE OF OUR RESERVATIONS ABOUT THE FORMALITY AND RIGIDITY OF THIS KIND OF STRUCTURE, BUT THEY HAVE

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NOT DETERRED HIM. I SHOULD ALSO RECALL THAT HE GUARDS THIS ISSUE JEALOUSLY AS ONE TO BE HANDLED BETWEEN HIM AND THE SECRETARY. AMONG THE INTERNATIONAL QUESTIONS THAT SILVEIRA WILL WANT TO PURSUE WITH THE SECRETARY, PORTUGAL/AFRICA IS VERY HIGH ON THE LIST.

5. PLEASE LET ME HAVE SOONEST YOUR THOUGHTS ON THE FOREGOING, INCLUDING YOUR DESIRES ABOUT SEEING THE TWO ECONOMIC MINISTERS. IF THE GEISEL APPOINTMENT GOES THROUGH, WE CAN DECIDE HERE (POSSIBLY IN CONSULTATION WITH SILVEIRA) WHICH OF THE LIST OF TOPICS YOU MIGHT DISCUSS WITH HIM-- CERTAINLY THE TRADE ACT, CUBA AND THE NEW DIALOGUE, WITH THE TRADE ISSUES PROBABLY THE ONES THAT THE PRESIDENT WILL WANT TO STRESS.

6. ADMINISTRATIVE NOTES: GIVEN THE TIME PRESSURES ON YOU BECAUSE OF THE RIO APPOINTMENT, A RECEPTION ON MARCH 14 IS IMPOSSIBLE. (YOU ARRIVE TOO LATE FOR ONE ON THE THIRTEENTH.) WE WILL SET UP AN EXIT PRESS CONFERENCE, AT THE CHANCERY, RESIDENCE OR AIRPORT, WITH YOUR ARRIVAL STATEMENT TO HOLD UNTIL THEN.

CRIMMINGS

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